# Dinsmôre



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February 14, 2017

# VIA CERTIFIED MAIL

Mr. Mark J. and Mrs. Mary Ann E. Stucke 11411 St. Rt. 185 Versailles, OH 45380

RE: Citizen Suit Notice Under the Clean Water Act.

Dear Mr. Stucke:

As you know I represent Aaron and Betsy Ward (the "Wards") in connection with the significant damages suffered by them as a result of the illegal creation of drainage channels on your property resulting in the unreasonable discharge of storm water in violation of the Clean Water Act ("CWA") and Ohio common law. 33 U.S.C. 1311, 1342, 1344.

This letter is a sixty-day notice under the CWA. This letter communicates the intent of the Wards to sue for the illegal discharge of surface and subsurface waters into their private ditch in violation of the CWA and Ohio law (reasonable use, nuisance, trespass, negligence, etc.). This letter is provided pursuant to the notice requirements of the citizen suit provisions of the CWA (33 U.S.C. 1365(b)(1)(A)) and its implementing regulations.

Since August 1994, Melvin B. Stucke and/or Stucke Family Partnership and/or Mark J. Stucke and/or Mary Ann E. Stucke have engaged in land-altering activities on their 191 acre tract of land, more specifically identified as Darke County, OH, Parcel ID #F24-0-212-21-00-00-10100, herein referred to as "the Site". Pursuant to records received through a FOIA request of Betsy Ward (2016-NRCS-00028-A), plans were designed and then signed by Paul A. Decker, a Certified Engineering Technician, working in the Darke County Soil & Water Conservation Office, to create grass waterway channels located on "the Site". These plans were required to calculate the efficiency flow of storm water drainage during a two-year storm event to the benefit of the "the Site". However, benefits to downstream landowners were not considered and consequently, the effects of such discharge were not acknowledged.

According to Nichole Lashley, Auxano Environmental, LLC, there are several issues with the activities described above (see letter enclosed dated September 2, 2016). First, a Certified Engineering Technician is not qualified to sign off on these types of hydrology assessments in the State of Ohio; only a certified licensed professional

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engineer, is qualified to render approval. Calculations should have been conducted to determine if the post development discharges did not exceed (at the time) current-condition discharges for one or more storm frequencies at specified points along the created channels. This process was not completed. Therefore, no protections to the downstream owners were considered, nor were time of concentration (TOC) calculations at peak flows conducted to determine the effect of the discharges. Ms. Lashley continues to state that a certified licensed professional engineer may have caught these issues had one properly reviewed and signed off of the plans.

Second, a US Army Corps of Engineers ("ACOE") permit should have been obtained under the Clean Water Act. Any alteration to waters of the United States beyond a minor impact is/was regulated by the ACOE and not subject to an agricultural use exemption. Since the north created channel was 3,700 linear feet and the south created channel was 3,300 linear feet meeting at a pinch point at a private ditch (not a County maintained ditch) a permit should have been attained. Without that required permit, everyday storm water that is discharged from "the Site" is a separate Clean Water Act violation.

Additionally, Melvin B. Stucke and/or Stucke Family Partnership and/or Mark J. Stucke and/or Mary Ann E. Stucke have installed agricultural subsurface drainage tile on "the Site" diverting surface and subsurface storm waters to Wards' private ditch. Installation of artificial drainage systems was/is to improve the natural waterlogged conditions of wet areas within "the Site". This facilitates the rising crop yields and productive output of the land use. Consequently, the diversion of storm water through subsurface drainage systems has the hydraulic effect of increasing stream velocity of downstream property owners. When the drainage systems eliminate large areas of natural subsurface storage, the storm water is substantially accelerated to the one egress point/outlet expelling into Wards' private ditch.

Jeff McMiller, Supervisor of the Darke County Ditch Maintenance Division oversees the maintenance of levees, drains and drainage ditches under the supervision of Darke County. A ditch is deemed to be under county maintenance when the abutting landowners request and/or agree to allow Darke County to enter onto their property for the purpose of cleaning, dredging, removing debris and maintaining a clear pathway through which storm water can flow. A maintenance tax assessment is proportionately levied onto property owner's real estate taxes to pay for the on-going maintenance. Jeff McMiller confirmed that the ditch which is used as the egress point/outlet of "the Site" drainage systems/grass waterway channels is not under Darke County Ditch Maintenance control. James Surber, Darke County Engineer, has also sworn in an Affidavit (attached) that said ditch is not under Darke County Ditch Maintenance control and is considered a private ditch.

On July 13, 2015, the land-altering activities as conducted by Melvin B. Stucke and/or Stucke Family Partnership and/or Mark J. Stucke and/or Mary Ann E. Stucke directly contributed to the flooding and loss of use of the Wards' home and subsequent damages sustained. Melvin B. Stucke and/or Stucke Family Partnership and/or Mark J. Stucke and/or Mary Ann E. Stucke failed to obtain proper permits when altering the

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natural storm water drainage and waters of the United States. That discharge of storm water is also unreasonable under Ohio law.

Should the above violations continue at the end of the 60-day notice period, the Wards intend to file suit for all past and ongoing violations of the Clean Water Act. Through this action, the Wards intend to secure appropriate relief for violations of the CWA that have occurred on "the Site" during the 21 years prior to the date of this notice letter and for any similar violations that occur after the date of this notice letter. The Wards will seek injunctive and permanent declaratory judgments and the recovery of attorney fees and expenses. All provided for under the CWA. In addition, the Wards will seek to recover their damages under Ohio law in that suit. We are interested in discussing settlement of these claims if you or representatives desire to do so.

Very truly yours,

Timothy D. Hoffman

#### **Enclosures**

TDH

cc: Edward A. Dark, Esq., Wayne Insurance Group 3873 Cleveland Road Wooster, OH 4491 Catherine R. McCabe, Administrator of USEPA USEPA Headquarters William Jefferson Clinton Building 1200 Pennsylvania Avenue, N. W. Mail Code: 1101A

Robert A. Kaplan Region V Administrator of USEPA 77 West Jackson Blvd. Mail Code: R-19J Chicago, IL 60604-3507 Craig W. Butler, OEPA Director 50 West Town Street Suite 700 Columbus, OH 43215

Washington, DC 20460

Army Corp of Engineers Regional Office 550 Main Street, Room 10524 Cincinnati, OH 45202

# AUXANO ENVIRONMENTAL LLC.

Growing Solutions for the Environment

September 2, 2016

Dinsmore & Shohl LLP Timothy D. Hoffman - Legal Counsel Fifth Third Center One South Main Street, Suite 1300 Dayton, OH 45402

Re:

**Betsy Ward Property** 

Dear Mr. Hoffman,

Please accept this letter as the preliminary opinion of Auxano Environmental LLC's lead wetland scientist Nichole Lashley about the incident that occurred at the Ward's property on July 13, 2015. The question being assessed is if the grading and drainage activities that have occurred at the Melvin Stucke Farm caused the flooding that occurred at the Ward's home. Auxano's review was to establish if the activities that occurred on the Stucke farm were under regulatory authority and if the measures taken by the Natural Resources Conservation Service (NRCS) office and Mr. Stucke were enough to protect the offsite property owners.

## NRCS Information - Stucke Property

Looking at the information that was received from the NRCS office to Ms. Ward (on December 1, 2015) it is clear that the NRCS office did not do its due diligence prior to installing the channels at the Stucke farm. Under the prior converted croplands (PCC) and/or Swampbuster requirements a "certified" wetland delineation is required to be conducted by the NRCS office prior to the creation of drainage channels. The delineation is required to record if the channels that were being created would have altered any wetlands or changed the natural drainage of the site. No certification was completed by the NRCS office. Therefore, it is clear through the execution by the NRCS office that this project falls outside of the protections of the PCC and/or swampbusters requirements.

The FOIA information appears to be a Technical Release 55 project which was used by the NRCS office at the time to determine "Urban Hydrology for Small Watersheds." Technical Release 55 (TR-55) presents simplified procedures to calculate storm runoff volume, peak rate of discharge, hydrographs, and storage volumes required for floodwater reservoirs. These procedures are applicable in small watersheds, especially urbanizing watersheds, in the United States. First

issued by Natural Resources Conservation Service (NRCS), formerly the Soil Conservation Service (SCS) in January 1975, TR-55 incorporated SCS procedures.

The information provided by the NRCS office appears to analyze both of the created channels watersheds; the calculations verify that the parabolic channels that were created at the Stucke farm would efficiently flow stormwater discharge during a 2-year storm event. Conversely the project should have avoided an adverse effect downstream and calculations should have been conducted to determine if the post development discharges did not exceed (at the time) current-condition discharges for one or more storm frequencies at specified points along the created channels. It does not look like this process was completed. Therefore, no protections to the downstream owners were considered, nor were time of concentration (TOC) calculations at peak flows conducted to determine the effect of the discharges. The adverse effects of the peak flows might have been caught if a certified engineer (Professional Engineer or Engineer-In-Training) had reviewed the document. Based on the design drawings Paul A. Decker (Certified Engineering Technician) signed the drawings. A Certified Engineering Technician is not qualified to sign off on these types of hydrology assessments in the State of Ohio; only a certified licensed professional engineer.

### Regulatory Authority

Since the creation of these channels on Stucke's farm fell outside of the PCC and Swampbusters regulations a US Army Corps of Engineers permit should have been sought by the property owner under the Clean Water Act. Any alteration to a water of the US over a minor impact which at the time was considered 300 linear feet is/was regulated by the ACOE. Since the north created channel was 3700 linear feet and the south created channel was 3300 linear feet meeting at a pinch point at a private ditch (not a County maintained ditch) a permit should have been attained. This type of project would have been considered a major project to the alteration of the Boyd Creek watershed (Boyd Creek flows into the Stillwater River which flow to the Great Miami River which flows to the Ohio River). The headwater to Boyd Creek existed at the eastern edge of the Stucke Farm prior to the alterations in 1994. When the channels were extended it altered the watershed characteristics to Boyd Creek and created headwater channels on the Stucke Farm property.

In addition to the ACOE the Ohio EPA would have also considered the alteration to Boyd Creek a major modification to a water of the State and would have required an individual water certification through the State.

#### Conclusion

Based on what has been provided to Auxano Environmental LLC. it has been determined that the NRCS office at the time did not do their due diligence to protect the property owners downstream from the Stucke farm. Additionally, the property owner failed to attain proper permitting from the regulatory authorities prior to instillation of the drainage channels.

Sincerely,

Nichole Lashley

Auxano Environmental LLC.

- Section 10 Permitting
- NPDES SWPPP
- Water Quality Evaluations
- Hydrodynamic Water Quality Model
- Rosgen Methods
- Limnology Principals

Auxano's professional staff includes but is not limited to:

- Biologists
- Certified Industrial Hygienist
- · Certified Asbestos and Lead Based Paint Assessors
- Ecologists
- Certified Environmental Professionals

Our experienced staff has conducted work throughout the Midwest, Southeast and West Coast of the United States for Federal agencies (U.S. Army Corps of Engineers (including the Louisville District), Air Force, Navy, U.S. National Park Service, U.S. Army, and Air National Guard); local public agencies; county agencies and privet clients.

Auxano currently holds a 2,000,000.00 errors and omission policy along with a 2,000,000.00 aggregate, insurance binder can be provided upon request.

- Michigan Department of Environmental Quality Baseline Environmental Assessments & Section 7a Due Care Plans:
  - City of Portage, MI
  - City of Tawas, MI
  - Shelby Township, MI
  - Taylor, MI
- Ohio EPA Voluntary Action Program Projects
  - New Boston, OH
  - Red Bank Road, OH
  - Woodward Opera House, Mount Vernon, OH
  - Northland Mall, Columbus, OH
- CRO Oasis Plant, Columbus, OH

#### Hazard Evaluations

Conducted the evaluation of 3,256 secondary containment units for all Above Ground Storage Tanks (AST's) at Fort Knox Army Base, Kentucky. The evaluation was conducted to determine if each tank met the compliance of the National Environmental Policy Act (NEPA) document and the Clean Water Act.

#### VAP Projects

Ms. Lashley's keystone VAP project is the Woodward Opera House which is on the National Historic Register as the oldest Opera House in Ohio. The site is tied closely with musician Dan Emmett who is known for his world famous song Dixie, as well as Old Dan Tucker and Turkey in the Straw. The site is being restored to its original nineteenth century design by the Woodward Development Corporation. The major stumbling block prior to the restoration of the structure was conducting the asbestos and lead based paint assessment and remediation. A traditional survey and remediation could not be conducted due to the historic nature of some of the media found, (i.e. wall paper, plaster, laminate floor, wood floor) so innovative remedial processes were employed in order to complete the project. The Woodward Development Corporation attained monies from the Clean Ohio Revitalization Fund to remediate the asbestos but it also required the site to go through the VAP process. VAP sites on the National Historic Registry are difficult for the simple fact that everything has to be conducted so that the historic integrity of the material within the structure is not compromised. Restoration was not a fast process. This project started the VAP process in 2003 and was issued its CNS February 11, Ms. Lashley presented this project at the Ohio Brownfield's Conference in conjunction with the Ohio Department of Development in 2009 under the heading "Trials of Historic Brownfield Sites."

#### Wal-Mart

Ms. Lashley currently conducts evaluations of wetland restoration projects for Wal-Mart Stores Inc. The projects that are evaluated have had issues meeting their mitigation goals with the federal and State agencies. Auxano is currently working in Ohio, Indiana, and Pennsylvania with the Huntington, Louisville, and Buffalo Corps of Engineer Districts (respectively). Local entities include Ohio Environmental Protection Agency, Indiana

Department of Environmental Management, and the Pennsylvania Department of Environmental Protection.

Sites that have been identified as not meeting their performance criteria are stringently assessed from a design, hydrology, and classification perspective to determine the root of the issues with meeting mitigation compliance. Once the evaluation is completed recommendations are made to the client to bring the site into compliance. If compliance cannot be met (within the parameters of the permit) or is not feasible then outside mitigation is evaluated.

# 3C "Quickstart" Rail Projects, Statewide Ohio Department of Transportation

Under NEPA requirements, Ms. Lashley has completed Level 1, Level 2 and Level 3 Ecological Resource Surveys on the 3C Rail ecological survey. The proposed 3C Rail Project would have connected Cleveland, Columbus, and Cincinnati with a high-speed passenger rail system. The completed ecological survey included the identification, classification, and mapping of ecological resources through secondary source information followed by field verification with sub-meter Trimble Geo XH GPS units. Evaluations included wetland delineations in accordance with the Army Corps of Engineers (ACOE) manual, multiple Ohio Rapid Assessment Method (ORAM) evaluations as they relate to wetlands, as well as many Qualitative Habitat Evaluation Index (QHEI) and/or Headwater Habitat Evaluation Index (HHEI) evaluations as they relate to stream quality. Additionally, federal and state listed threatened or endangered species habitats were surveyed, including potential Indiana Bat habitat trees.

#### CUY-90-Innerbelt Bridge, Cleveland, OH ODOT District 12

Ecological and permit task manager and is involved in applying for, reviewing and coordinating the Ohio EPA 401 permit, ACOE Section 9, 10 and Nationwide 404 permits, ODNR costal consistency and Harbor Master permits. Additionally, Ms. Lashley is responsible for the green bulkhead fish habitat design along the Cuyahoga River and ecological evaluations associated with the project which included but are not limited to threatened and endangered species evaluations and avian evaluations.

# Columbus Regional Airport Authority (CRAA) – 410 Acre Wetland Delineation/ Waters <u>Determination</u>

While Ms. Lashley was the staff wetland scientist that conducted a 410 Acre Wetland Delineation/Waters Determination for the CRAA to update their National Environmental Policy Act (NEPA) that was set to expire in of August 2008. Ms. Lashley conducted the following tasks in association with the Army Corps of Engineers (ACOE) and Ohio EPA requirements; macro-invertebrate stream evaluation, vegetative biologic community evaluation, wetland delineation in accordance with The Field Guide for Wetland Delineation: 1987 Corps of Engineers Manual, Ohio Rapid Assessment Method (ORAM) as it relates to wetlands, and Qualitative Habitat Evaluation Index (QHEI) and/or Headwater Habitat Evaluation Index (HHEI) as it relates to streams. Wetlands and other waters of the U.S. were flagged for ACOE verification and locations were mapped using a Trimble GPS data system. The comprehensive assessment was submitted to the ACOE on behalf of the CRAA for concurrence of findings and issuance of an updated Jurisdictional Determination (JD) letter which is good for five years.

STATE OF OHIO

: SS.

COUNTY OF DARKE

AFFIDAVIT ORC 5301.252 (B)(4)(5)

BEFORE ME, the undersigned James Surber, personally appeared on this 3th day of March, 2016, and after having been first duly sworn, on his oath, deposes and says as

- 1. That he is the Darke County Engineer of Darke County, Ohio.
- That he is knowledgeable of the 8.5 acres of land more commonly known as the Louanna M. 2. Brown Subdivision located in Section 22, Town 12, Range 2 E, of Greenville Township, more fully described on the Plat Map recorded in Plat Book 6, Page 168, of the Darke County Records in the Darke County Recorder's Office, marked as Exhibit A and attached hereto and incorporated herein by reference.
- That he has read the real estate description in Exhibit A. 3.
- 4. That an open ditch is located within said Louanna M. Brown Subdivision.
- 5. That Louanna M. Brown Subdivision is divided into eight (8) lots.
- 6. That said open ditch traverses through and is parts of Lots 3, 4, 5, 7 and 8 according to the lots lines as established by said Plat Map (Exhibit A).
- 7. That said open ditch is privately and proportionately owned by the abutting land owners located within the Louanna M. Brown Subdivision, being Lots 3, 4, 5, 7 and 8.
- That said open ditch is under no permanent maintenance and that the County has no 8. responsibility toward said ditch.

Melissa M Grant Notary Public, State of Ohio AMES SURBER My Commission Expires 6-10-2018 Sworn to and subscribed before me by James Surber this 3rd day of March, 2016.